

CABINET

Date of Meeting	Tuesday, 13 th July 2021
Report Subject	Capital Programme Monitoring 2020/21 (Outturn)
Cabinet Member	Cabinet Member for Finance, Social Value and Procurement
Report Author	Corporate Finance Manager
Type of Report	Operational

EXECUTIVE SUMMARY

The report summarises the final outturn position for 2020/21 together with changes made to the Capital Programme during the last quarter.

The Capital Programme has seen a net reduction in budget of £10.726m during the last quarter which comprises of:-

- Net budget reduction in the programme of £3.996m (See Table 2 Council Fund (CF) (£4.082m), Housing Revenue Account (HRA) £0.086m);
- Net Carry Forward to 2021/22 (See Table 5 approved at Month 9 of (£4.352m), additional School Maintenance Grant (£2.527m) partially offset by Carry Forward reversal of £0.799m) (all CF)
- Identified savings at Outturn (£0.650m) (all CF)

Actual expenditure for the year was £62.915m (See Table 3).

The final outturn funding surplus from the 2020/21 – 2022/23 Capital Programme is £1.968m.

The 2021/22 – 2023/24 Capital Programme was approved on the 8th December 2020, with a funding deficit of £1.317m. Following the final local government settlement, the Council received additional funding and this resulted in the programme being in a surplus position of £0.144m over the three year period. This surplus carry forward will lead to an opening funding position surplus of £2.112m, prior to the realisation of additional capital receipts and/or other funding sources.

RECO	MMENDATIONS
1	Cabinet are requested to approve the overall report.
2	Cabinet are requested to approve the carry forward adjustments set out at 1.16.

REPORT DETAILS

1.00	EXPLAINING THE CAPITAL PROGRAMME MONITORING POSITION – OUTTURN 2020/21								
1.01	Background								
	The Council approved a Council Fund (CF) Capital Programme of £42.582m and a Housing Revenue Account (HRA) Capital Programme of £30.464m for 2020/21 at its meeting of 28 th January, 2020.								
1.02	For presentational pu with sub-totals for the programme is 'ring fe	Cound	cil Fund	and I	HRÅ. Ir	realit	y the I	HRA	
1.03	Changes since Bud	get ap	proval						
	More detailed cumulative information relating to each Portfolio is provided in Appendix A:- Table 1								
		Original	Commi	2020/24 /	Dravia valv D	a manuta d	Cavinga	Changes	Pavisad
	Table 1 REVISED PROGRAMME	Original Budget	Carry		Previously R	•	_	Changes -	Revised Budget
		Original Budget 2020/21	Carry Forward from 2019/20	2020/21 I Changes	Previously Ro Carry Forward to 2021/22	eported Savings	Savings - This Period	Changes - This Period	Revised Budget 2020/21
		Budget	Forward from		Carry Forward to	•	This	This	Budget
		Budget 2020/21	Forward from 2019/20	Changes	Carry Forward to 2021/22	Savings	This Period	This Period	Budget 2020/21
	REVISED PROGRAMME	Budget 2020/21 £m	Forward from 2019/20 £m	Changes £m	Carry Forward to 2021/22 £m	Savings £m	This Period £m	This Period £m	Budget 2020/21 £m
	REVISED PROGRAMME People & Resources Governance Education & Youth	£m 0.400 1.176 10.166	Forward from 2019/20 £m 0.170 0.975 8.519	£m (0.260) 0.207 (2.139)	Carry Forward to 2021/22 £m 0.000 (0.374) (6.496)	\$avings £m 0.000 0.000 (0.027)	This Period £m 0.000 0.000 0.000	This Period £m (0.050) 1.348 2.570	£m 0.260 3.332 12.593
	People & Resources Governance Education & Youth Social Services	£m 0.400 1.176 10.166 1.247	Forward from 2019/20 £m 0.170 0.975 8.519 4.188	£m (0.260) 0.207 (2.139) 4.151	Carry Forward to 2021/22 £m 0.000 (0.374) (6.496) (0.288)	\$avings £m 0.000 0.000 (0.027) 0.000	This Period £m 0.000 0.000 0.000 0.000	This Period £m (0.050) 1.348 2.570 0.820	£m 0.260 3.332 12.593 10.118
	REVISED PROGRAMME People & Resources Governance Education & Youth Social Services Planning, Environment & Economy	£m 0.400 1.176 10.166 1.247 3.078	Forward from 2019/20 £m 0.170 0.975 8.519 4.188 0.905	£m (0.260) 0.207 (2.139) 4.151 0.604	Carry Forward to 2021/22 £m 0.000 (0.374) (6.496) (0.288) (0.656)	\$avings £m 0.000 0.000 (0.027) 0.000 0.000	This Period £m 0.000 0.000 0.000 0.000 (0.030)	This Period £m (0.050) 1.348 2.570 0.820 (0.047)	£m 0.260 3.332 12.593 10.118 3.854
	People & Resources Governance Education & Youth Social Services Planning, Environment & Economy Streetscene & Transportation	£m 0.400 1.176 10.166 1.247 3.078 3.030	Forward from 2019/20 £m 0.170 0.975 8.519 4.188 0.905 1.302	£m (0.260) 0.207 (2.139) 4.151 0.604 11.006	Carry Forward to 2021/22 £m 0.000 (0.374) (6.496) (0.288) (0.656) (1.678)	\$avings £m 0.000 0.000 (0.027) 0.000 0.000 0.000	This Period £m 0.000 0.000 0.000 0.000 (0.030) (0.516)	Em (0.050) 1.348 2.570 0.820 (0.047) (3.595)	£m 0.260 3.332 12.593 10.118 3.854 9.549
	REVISED PROGRAMME People & Resources Governance Education & Youth Social Services Planning, Environment & Economy Streetscene & Transportation Strategic Programmes	£m 0.400 1.176 10.166 1.247 3.078 3.030 0.985	Forward from 2019/20 £m 0.170 0.975 8.519 4.188 0.905 1.302 0.636	£m (0.260) 0.207 (2.139) 4.151 0.604 11.006 2.079	Carry Forward to 2021/22 £m 0.000 (0.374) (6.496) (0.288) (0.656) (1.678) (1.394)	\$avings £m 0.000 0.000 (0.027) 0.000 0.000 0.000 0.000	### 0.000 0.000 0.000 0.000 0.000 0.000 (0.030) (0.516) 0.000	Em (0.050) 1.348 2.570 0.820 (0.047) (3.595) 0.143	£m 0.260 3.332 12.593 10.118 3.854 9.549 2.449
	People & Resources Governance Education & Youth Social Services Planning, Environment & Economy Streetscene & Transportation	£m 0.400 1.176 10.166 1.247 3.078 3.030	Forward from 2019/20 £m 0.170 0.975 8.519 4.188 0.905 1.302	£m (0.260) 0.207 (2.139) 4.151 0.604 11.006	Carry Forward to 2021/22 £m 0.000 (0.374) (6.496) (0.288) (0.656) (1.678)	\$avings £m 0.000 0.000 (0.027) 0.000 0.000 0.000	This Period £m 0.000 0.000 0.000 0.000 (0.030) (0.516)	Em (0.050) 1.348 2.570 0.820 (0.047) (3.595)	£m 0.260 3.332 12.593 10.118 3.854 9.549
	REVISED PROGRAMME People & Resources Governance Education & Youth Social Services Planning, Environment & Economy Streetscene & Transportation Strategic Programmes	£m 0.400 1.176 10.166 1.247 3.078 3.030 0.985	Forward from 2019/20 £m 0.170 0.975 8.519 4.188 0.905 1.302 0.636	£m (0.260) 0.207 (2.139) 4.151 0.604 11.006 2.079	Carry Forward to 2021/22 £m 0.000 (0.374) (6.496) (0.288) (0.656) (1.678) (1.394)	\$avings £m 0.000 0.000 (0.027) 0.000 0.000 0.000 0.000	### 0.000 0.000 0.000 0.000 0.000 0.000 (0.030) (0.516) 0.000	### This Period ### (0.050) 1.348 2.570 0.820 (0.047) (3.595) 0.143 (5.271)	£m 0.260 3.332 12.593 10.118 3.854 9.549 2.449
	REVISED PROGRAMME People & Resources Governance Education & Youth Social Services Planning, Environment & Economy Streetscene & Transportation Strategic Programmes Housing & Assets	£m 0.400 1.176 10.166 1.247 3.078 3.030 0.985 22.500	Forward from 2019/20 £m 0.170 0.975 8.519 4.188 0.905 1.302 0.636 3.071	£m (0.260) 0.207 (2.139) 4.151 0.604 11.006 2.079 (11.065)	Carry Forward to 2021/22 £m 0.000 (0.374) (6.496) (0.288) (0.656) (1.678) (1.394) (1.428)	\$avings £m 0.000 0.000 (0.027) 0.000 0.000 0.000 (0.650)	### 0.000 0.000 0.000 0.000 0.000 0.000 (0.030) (0.516) 0.000 (0.104)	### This Period ### (0.050) 1.348 2.570 0.820 (0.047) (3.595) 0.143 (5.271)	£m 0.260 3.332 12.593 10.118 3.854 9.549 2.449 7.053

1.04	Carry	Forward from	2019/20
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Carry forward sums from 2019/20 to 2020/21, totalling £19.766m (CF £19.766m, HRA £0.000m), were approved as a result of the quarterly monitoring reports presented to Cabinet during 2019/20.

1.05 Changes during this period

Funding changes during this period have resulted in a net reduction in the programme total of £3.996m (CF (£4.082m), HRA £0.086m). A summary of the changes, detailing major items, is shown in Table 2 below:-

Table 2

CHANGES DURING THIS PERIOD		
	Para	£m
COUNCIL FUND		
Increases		
Education general	1.06	2.527
Investment Grant for ICT in Schools	1.07	1.323
Waste Services	1.08	0.507
Children's Services	1.09	0.500
Other Aggregate Increases	1.12	1.486
		6.343
Decreases		
Affordable Housing	1.10	(5.271)
Transportation Grants	1.11	(4.102)
Energy Services	1.12	(0.830)
Other Aggregate Decreases		(0.222)
		(10.425)
Total		(4.082)
<u>HRA</u>		
Increases		
Other Aggregate Increases	1.12	1.373
		1.373
Decreases		
WHQS	1.12	(1.193)
Other Aggregate Decreases		(0.094)
		(1.287)
Total		0.086

1.06 In the final quarter, the Council was allocated additional Welsh Government (WG) grant funding to address maintenance backlog in schools amounting to £2.527m.

This funding was used for existing expenditure on schools and a corresponding sum carried forward into 2021/22 (See Table 5) to be used in accordance with grant conditions.

1.07 WG have awarded funding for the purchase of equipment to improve schools IT infrastructure to meet the National Digital Standard for Schools.

1.08	WG funding has also been introduced for improvement works at Greenfield Waste Transfer Station and funding for repair and reuse activities in town centres.
1.09	There has also been an introduction of grant funding from WG relating to the acquisition of a site to deliver an in house residential care provision for children.
1.10	As part of the Strategic Housing and Regeneration Programme (SHARP), the Council are building new affordable housing. The programme is currently developing the latest batch of sites for which expenditure will be incurred over a number of financial years. Re-profiling of prudential borrowing has been carried out to match actual expenditure at outturn.
1.11	Local Transport Funding has been re-profiled to match expenditure across financial years.
1.12	During the final quarter of the year there have been a number of adjustments made to schemes that are funded from grants, revenue contributions to fund capital expenditure (CERA) and prudential borrowing, reflecting the need to re-profile funding between financial years to align expenditure incurred with the relevant funding source. This is the case with a number of the movements above.
1.13	Capital Expenditure compared to Budget
	Outturn expenditure, across the whole of the Capital Programme was £62.915m. The breakdown of expenditure is analysed in Table 3, along with the percentage spend against budget.
	This shows that 94.99% of the budget has been spent (CF 93.25%, HRA 100%). Corresponding figures for Outturn 2019/20 were 88.26% (CF 87.18%, HRA 100%).
1.14	The table also shows a projected underspend (pending carry forward and other adjustments) of £3.321m on the Council Fund and a break even position on the HRA.

Table 3

EXPENDITURE	Revised	Outturn	Percentage	Variance
	Budget	Expenditure	Spend v Budget	Budget v Outturn (Under)/Over
	£m	£m	%	£m
People & Resources	0.260	0.000	0.00	(0.260)
Governance	3.332	3.201	96.07	(0.131)
Education & Youth	12.593	11.519	91.47	(1.074)
Social Services	10.118	9.808	96.94	(0.310)
Planning, Environment & Economy	3.854	3.660	94.97	(0.194)
Streetscene & Transportation	9.549	8.700	91.11	(0.849)
Strategic Programmes	2.449	2.418	98.73	(0.031)
Housing & Assets	7.053	6.581	93.31	(0.472)
Council Fund Total	49.208	45.887	93.25	(3.321)
Buy Back / Strategic Acquisition	0.225	0.225	100.00	0.000
Disabled Adaptations	0.681	0.681	100.00	0.000
Energy Schemes	1.610	1.610	100.00	0.000
Major Works	2.153	2.153	100.00	0.000
Accelerated Programmes	0.259	0.259	100.00	0.000
WHQS Improvements	10.948	10.948	100.00	0.000
SHARP Programme	1.152	1.152	100.00	0.000
Housing Revenue Account Total	17.028	17.028	100.00	0.000
Programme Total	66.236	62.915	94.99	(3.321)

1.15 Details of the variances for individual programme areas are listed in Appendix B, which includes the reasons, and remedial actions which may be required, where those variances exceed +/- 10% of the revised budget. In addition, where carry forward into 2021/22 has been identified, this is also included in the narrative.

1.16 **Carry Forward into 2021/22**

During the quarter, carry forward requirements of £3.321m (all CF) has been identified which reflects reviewed spending plans across all programme areas; these amounts can be split into 2 areas, those required to meet the cost of programme works and/or retention payments in 2021/22 and Corporate provisions that are allocated as requested and approved.

- 1.17 The Corporate provisions are as follows:-
 - 'Headroom' A sum set aside for urgent works for which no other funding is available; and
 - Health & Safety A sum set aside for urgent health and safety works for which no other funding is available.

1.18 Information relating to each programme area is contained in Appendix B and summarised in Table 4 below:

Table 4

OUTTURN CARRY FORWARD - ANALYSIS		
	£m	£m
Contractually Committed		
Governance	0.131	
Education - General	0.624	
Primary Schools	0.180	
Secondary Schools	0.210	
Special Education	0.061	
Services to Older People	0.218	
Children's Services	0.092	
Engineering	0.023	
Townscape Heritage Initiatives	0.101	
Private Sector Renewal/Improvement	0.070	
Waste Services	0.730	
Highways	0.102	
Transportation	0.017	
Leisure Centres & Libraries	0.007	
Play Areas	0.024	
Administrative Buildings	0.424	
Disabled Facilities Grants	0.048	3.061
		3.061
Corporate Allocations		
'Headroom'	0.210	
Health & Safety Works	0.050	0.260
Total		3.321

1.19 In some instances amounts which had previously been identified as requiring carry forward have been reversed as it became clear that the expenditure was going to be incurred in the 2020/21 financial year, as shown below. Information relating to each programme area is contained in Appendix B and summarised in Table 5 below:-

Table 5

								Total
CARRY FORWARD INTO	Month 4	Month 6	Month 9	Reversed	WG Grant	Sub Total	Outturn	
2021/22	£m	£m	£m	£m	£m	£m	£m	£m
People & Resources	0.000	0.000	0.000	0.000	0.000	0.000	0.260	0.260
Governance	0.171	0.000	0.306	(0.103)	0.000	0.374	0.131	0.505
Education & Youth	4.539	0.039	0.987	(1.596)	2.527	6.496	1.074	7.570
Social Services	0.000	0.288	0.000	0.000	0.000	0.288	0.310	0.598
Planning, Environment & Economy	0.187	0.030	0.461	(0.022)	0.000	0.656	0.194	0.850
Streetscene & Transportation	0.543	0.050	1.632	(0.547)	0.000	1.678	0.849	2.527
Strategic Programmes	0.200	0.962	0.235	(0.003)	0.000	1.394	0.031	1.425
Housing & Assets	0.780	0.000	0.731	(0.083)	0.000	1.428	0.472	1.900
Council Fund	6.420	1.369	4.352	(2.354)	2.527	12.314	3.321	15.635
TOTAL	6.420	1.369	4.352	(2.354)	2.527	12.314	3.321	15.635
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1.20 Additional Allocations

No additional allocations have been identified in the programme in the last quarter.

1.21 | **Savings**

The following savings have been identified in the programme in the last quarter.

- North Wales Residual Waste Treatment Project (NWRWTP) -£0.497m. As part of the Inter Authority Agreement, all partners in the NWRWTP agreed to contribute to building waste transfer stations at Denbighshire and Conwy. Following successful grant applications, the NWRWTP Joint Committee have approved that individual Councils can retain their contribution for their own use.
- Hope Bryn y Grog Cemetery £0.019m. Cost of works were lower than the allocated budget for the scheme. This one-off saving can be released back into the Capital Programme.
- County Hall Demolition £0.104m. A saving has been identified on the scheme now all works have been completed.
- Private Sector Renewal £0.030m. A one-off saving has been identified in-year that can be released back into the Capital Programme.
- Member IT Support £0.014m. 'Headroom' provision was approved in the Month 9 capital report to provide laptops to each Member who required one. Following the award of grant funding, this allocation has been returned back to the 'headroom' provision.

	The position at outturn is summarised in Table 6 below for the three year Capital Programme between 2020/21 – 2022/23:-									
	Table 6	<u> </u>								
	FUNDING OF APPROVED SCHEMES 2020/21 -	2022/23								
		£m	£m							
	Balance carried forward from 2019/20		(1.145)							
	Increases Shortfall in 2020/21 to 2022/23 Budget Additional allocation to Queensferry Campus	2.264 0.217	2.481							
	Decreases Actual In year receipts Savings	(1.977)								
	Funding - (Available)/Shortfall	(1.327)	(3.304)							
.23	The final outturn funding surplus from the 2020/21 Programme is £1.968m.	– 2022/23 C	apital							
	The 2021/22 – 2023/24 Capital Programme was a December 2020, with a funding deficit of £1.317m government settlement, the Council received addiresulted in the programme being in a surplus posit three year period. This surplus carry forward will lefunding position surplus of £2.112m, prior to the recapital receipts and/or other funding sources.	Following th tional funding tion of £0.144 and to an ope	e final loo and this m over the							
.24	Investment in County Towns									
	At its meeting on 12 th December 2017, the Council Motion relating to the reporting of investment in council and format of the reporting was agreed at the Corpoverview and Scrutiny Committee on 14 th June 20	ounty towns. I	The exten							
.25	Table 7 below shows a summary of the 2019/20 a expenditure, and budgets for future years as appromeeting of 8 th December, 2020. Further detail can including details of the 2020/21 revised budget.	oved by Cour	ncil at its							

	Table 7						
	INVESTMENT IN COUNTY TOWNS						
	2019/20 2020/21 2021 - 2023						
		Actual £m	Actual £m	Budget £m			
	Buckley / Penyffordd Connah's Quay / Shotton Flint / Bagillt Holywell / Caerwys / Mostyn Mold / Treuddyn / Cilcain Queensferry / Hawarden / Sealand Saltney / Broughton / Hope Unallocated / To Be Confirmed Total	7.729 3.844 3.048 3.291 3.406 5.925 0.748 0.728	10.157 1.412 2.181 1.457 5.655 5.825 4.841 1.256	3.165 4.634 2.906 9.288 12.860 11.128 2.626 18.100			
1.26	The inclusion of actuals for 2019/20 and years allows a slightly fuller picture of in expenditure which has occurred in year included, and the expenditure and budg in that context.	vestment ps' prior to 2	lans. Howe 019/20 has	ever, not be			
1.27	There are two significant factors which i areas, which are homes developed und schools. The impact of these can be see C.	er SHARP,	and new o	r remodelled			
1.28	Some expenditure cannot yet be allocated to specific towns as schemes are not yet fully developed or are generic in nature and not easily identifiable to one of the seven areas. As such schemes are identified the expenditure will be allocated to the relevant area.						
1.29	Information on the split between internal and external funding can be found in Appendix C.						
1.30	,						

WHQS Programme			
	2019/20 Actual	2020/21	2020/21 Actual
	£m	Budget £m	£m
Holywell	2.950	0.300	0.136
Flint	2.110	0.300	0.189
Deeside & Saltney	0.420	2.611	2.151
Buckley	0.600	4.579	3.568
Mold	7.130	1.432	1.160
Connah's Quay & Shotton	0.480	1.400	0.632

2.00	RESOURCE IMPLICATIONS
2.01	Financial implications - As set out in the body of the report.
2.02	Personnel implications - None directly as a result of this report.

3.00	IMPACT ASSESSMENT AND RISK MANAGEMENT
3.01	There are no risks associated with the information contained herein relating to capital outturn.
	The adverse weather during the first quarter of the year caused significant damage to the highway network. Assessments are ongoing but impacts are likely to be numerous and expensive, resulting in a cost pressure to the programme. This will be reported in the second quarter of 2021/22 once cost certainty is obtained.
	The impact of the pandemic will continue to be monitored closely during the new financial year. Due to the re-profiling of schemes from the 2020/21 and resources available to manage and deliver schemes, the levels of planned expenditure in 2021/21 may be affected, resulting in a high level of carry forward requests to re-phase budgets into the 2022/23 programme.
	In addition to the above there are currently indications that material supplies, and demand, are being impacted by oversees supply market disruption leading to potential cost increases, higher tender prices and project delays.
	Grants received will also to be closely monitored to ensure that expenditure is incurred within the terms and conditions of the grant. The

capital team will work with project leads to report potential risks of achieving spend within timescales and assist in liaising with the grant provider.

The Council has a prudent policy of allocating its own capital receipts to fund capital projects only when receipts are actually received rather than when it is anticipated the receipt will be received, and this position continues to be the case. Due to the pandemic there may be a delay in obtaining capital receipts as the timing of these receipts are also subject to market forces outside of the Council's control. In line with current policy no allowance has been made for these receipts in reporting the Council's capital funding position.

4.00	CONSULTATIONS REQUIRED/CARRIED OUT
4.01	No consultation is required as a direct result of this report.

5.00	APPENDICES
5.01	Appendix A: Capital Programme - Changes during 2020/21
5.02	Appendix B: Variances
5.03	Appendix C: Investment in Towns

6.00	LIST OF ACCESSIBLE BACKGROUND DOCUMENTS
6.01	Capital Programme monitoring papers 2020/21.

7.00	CONTACT OFFICER DETAILS
7.01	Contact Officer: Chris Taylor, Strategic Finance Manager
	Telephone: 01352 703309
	E-mail: christopher.taylor@flintshire.gov.uk

8.00	GLOSSARY OF TERMS
8.01	Budget Re-profiling: Capital schemes are very dynamic and a number of factors can influence their timing and funding. Budget re-profiling assures that the correct resources are available in the correct accounting period to finance the actual level of expenditure.
	Capital Expenditure: Expenditure on the acquisition of non-current assets or expenditure which extends the useful life of an existing asset
	Capital Programme: The Council's financial plan covering capital schemes and expenditure proposals for the current year and a number of

future years. It also includes estimates of the capital resources available to finance the programme.

Capital Receipts: Receipts (in excess of £10,000) realised from the disposal of assets.

Carry Forward: Carry forward occurs when schemes due to be completed in a given financial year are delayed until a subsequent year. In this case the relevant funding is carried forward to meet the delayed, contractually committed expenditure.

CERA: Capital Expenditure charged to Revenue Account. The Council is allowed to use its revenue resources to fund capital expenditure. However the opposite is not permissible.

Council Fund (CF): The fund to which all the Council's revenue and capital expenditure is charged.

Housing Revenue Account (HRA): The fund to which all the Council's revenue and capital expenditure relating to its housing stock is charged.

MRA: Major Repairs Allowance. A general capital grant from WG for HRA purposes.

Non-current Asset: A resource controlled (but not necessarily owned) by the Council, from which economic benefits or service potential are expected to flow to the Council for more than 12 months.

Section 106: Monies are received from developers/contractors pursuant to Section 106 of the Town & Country Planning Act 1990. These sums are available for use once the relevant terms of the individual agreement have been met. The monies are most commonly used for educational enhancement, play areas, highways and affordable housing.

Target Hardening: Measures taken to prevent unauthorised access to Council sites.

Unhypothecated Supported Borrowing (USB), commonly referred to as Supported Borrowing - Each year Welsh Government provide Councils with a Supported Borrowing allocation. Councils borrow to fund capital expenditure equivalent to that annual allocation, Welsh Government then include funding to cover the revenue costs associated with the borrowing for future years within the Revenue Support Grant. The Council decides how this funding is spent.

Unsupported (Prudential) Borrowing: Borrowing administered under the Prudential Code, whereby Authorities can set their own policies on acceptable levels and types of borrowing. The Prudential Framework allows Authorities to take out loans in response to overall cash flow forecasts and other factors provided they can show that the borrowing is to meet planned capital expenditure in the current year or the next three years.